

# Admissions and Discipline System Training

January 2018

# Office of Admissions

Amy Carmen Nuñez, Interim Director

## **Entities Overseeing the Office of Admissions' Work**

Supreme Court

Legislature

**Board of Trustees** 

Committee of Bar Examiners

#### **Committee of Bar Examiners**

- 19 members, 4-year terms
  - 10 lawyers appointed by Supreme Court
  - 9 public (non-attorney) members
- Six subcommittees
  - Educational Standards
  - Examinations
  - Operations & Management
  - Moral Character
  - Law School Council
  - Rules Advisory Committee

# Examination Development and Grading of Exams

Lisa Cummins, Program Manager III Christina Doell, Program Manager I

#### California Bar Exam

#### Day 1

- 5 one-hour essay questions
- 90-minute performance test

#### Day 2

 200 multiple-choice item Multistate Bar Examination

### Scope of Subjects Tested on the Bar Exam

- 1. Business Associations
- 2. Civil Procedure
- 3. Community Property
- 4. Constitutional Law
- 5. Contracts
- 6. Criminal Law and Procedure

- 7. Evidence
- 8. Professional Responsibility
- 9. Real Property
- 10. Remedies
- 11. Torts
- 12. Trusts
- 13. Wills and Succession

# Bar Exam Essay Question and Performance Test Development

Question and PT Drafting Question and PT Editing Question and PT Pretesting Question and PT
Banking

## **Bar Examination Grading Process and Practices**

- Anonymity of Applicants: use of code numbers
- <u>Logistics</u>: return of materials from test centers and assembly of answer books
- Graders: active California attorneys in the greater San Francisco Bay Area
- Pre-Grading Research
- Calibration: three calibration meetings
- Grading: three phases (first read, second read, resolution)

# Factors in the Length of Time for Grading the Bar Exam

- Large number of applicants
- Volume of answer books to print and assemble
- In order to ensure calibration of graders, limit number of graders per grading group to 12
- Three phases of grading

### **Testing Accommodations Request Process**

#### **Petition Filed**

- Applicant request
- Appropriate documentation
- Verifications

#### **Decision Made**

- Grant
- Deny
- Modified grant

# Applicant Appeals

- Staff / Committee
- Grant
- Deny
- Modified grant

# Testing Accommodations for Applicants with Disabilities

#### Examples:

- Extra time during two days
- Extra time over extended days
- Testing in a private or semi-private room
- Permission to dictate to a typist
- Special versions of the examination questions
  - e.g., Braille or large print, audio recording, on CD to use with screen reader or speech-recognition software

# Eligibility and Examination Administration

Greg Shin, Program Manager III

## **Legal Education Qualification**

- 3 years of law study and JD:
  - ABA-Approved and California-Accredited Law Schools
- 4 years of law study and First-Year Exam:
  - Unaccredited law schools
  - Law office study
- Foreign-educated (not admitted)

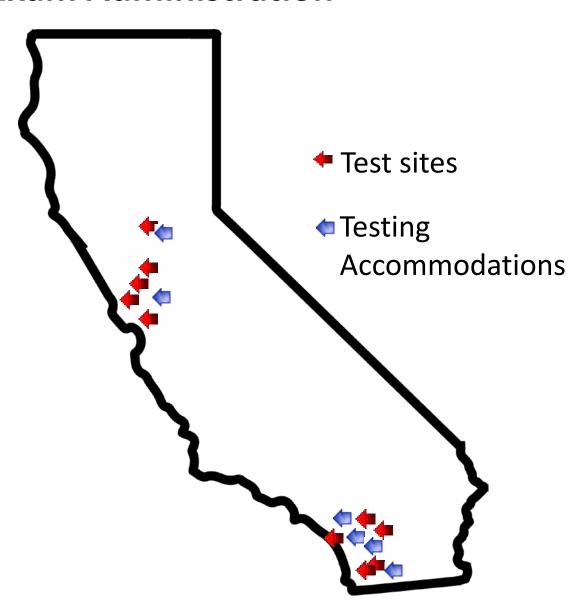
#### **Bar Exam Administration**

#### Feb 2017

- •4,892 applicants
- 424 applicants granted testing accommodations

#### **July 2017**

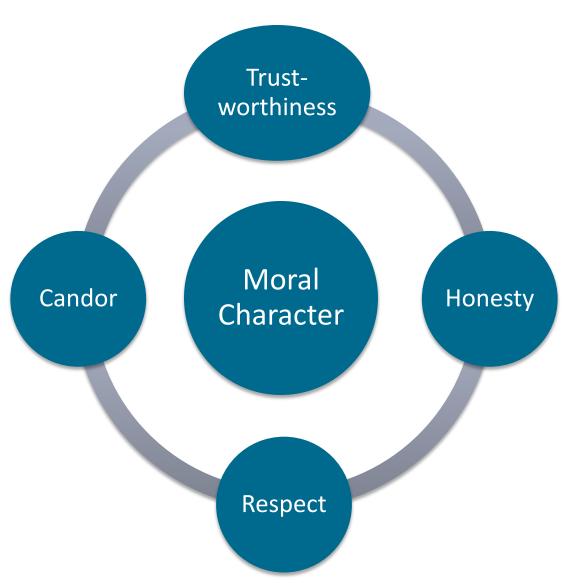
- 9,183 applicants
- 598 applicants granted testing accommodations



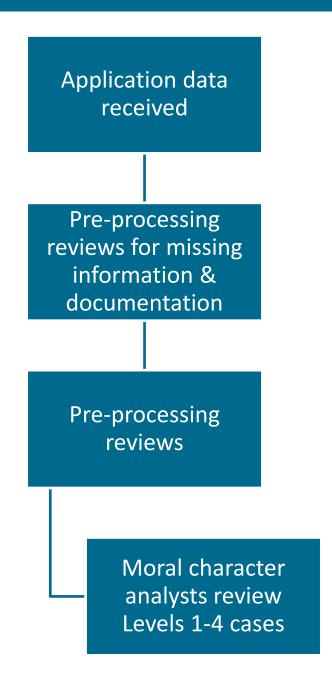
# Moral Character Determination

Mark Torres-Gil, Program Manager

### **Moral Character Determinations**



# Processing Moral Character Applications



# **Application Levels (Examples)**

#### Level One

- Juvenile misdemeanors
- Vehicle code infractions
- Bankruptcy no obj.
- Academic probation

#### **Level Two**

- Misdemeanors
- FTA
- Job termination
- Minor college infractions
- Complaint against attorney: dismissed

#### Level Three

- DUIs
- Military discipline: moral turpitude
- Other professional discipline
- Fraud accusations
- Major undergraduate discipline

#### **Level Four**

- Felony conviction
- Drug sales
- 2 or more DUIs within 5 years
- Law school honor code violation
- Court sanction

## **Moral Character Analyst Review**

#### Level 1/Minor Level 2

Clearable

#### Serious Levels 2/3

- Further investigation
- Letters to applicants, others
- Analyst clears Level 2 or refers to Section Chief
- Section Chief may refer to Program Manager

#### Serious Levels 3/4

- Further investigation
- Files referred to Program Manager
- Clearable by Program Manager
- Referred for informal conference

#### **CBE Decisions After Informal Conference**

Positive determination

Re-refer for more investigation

Abeyance

Negative determination

#### **CBE Decisions After Informal Conference**

Path 1: Positive determination



Cleared for 3 years

Path 2: Re-refer for more investigation

Collect more information, evaluation



Back to subcommittee



**Trial Counsel review** 

#### **CBE Decisions After Informal Conference**

Path 3: Abeyance



Application on hold; applicant addresses issues



Terms not met: to subcommittee



Terms met: cleared, unless otherwise directed Path 4: Negative determination



Applicant does not contest decision; can reapply after 2 years



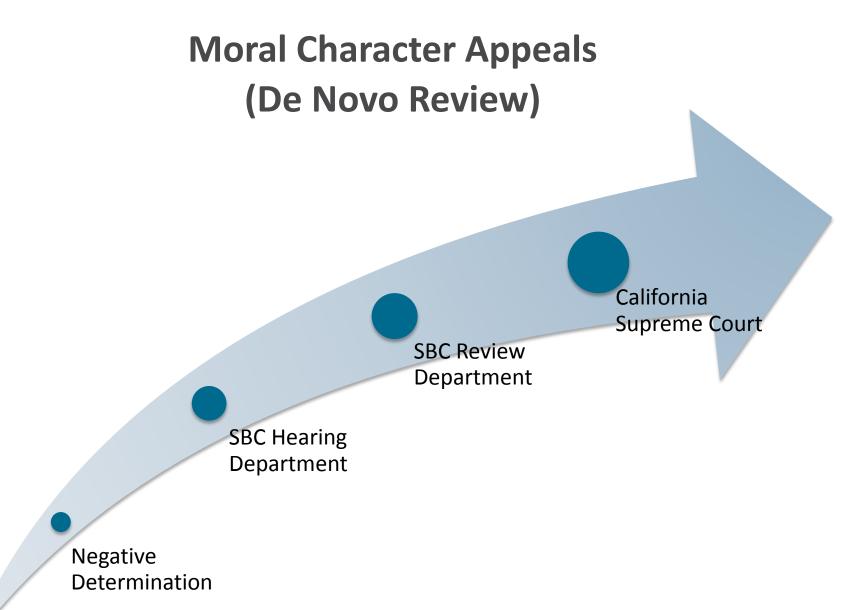
Applicant requests
State Bar Court
Hearing Department
consideration



Appeal to SBC Review Department



Appeal to California Supreme Court



# Legal Specialization

Natalie Leonard, Program Manager III

# **Legal Specialists**

- State Bar certifies per direction of California Supreme Court
- •CRC 9.35 Certified Legal Specialist
  - (b) State Bar Legal Specialization Program
  - The State Bar must establish and administer a program for certifying legal specialists and may establish a program for certifying entities that certify legal specialists under rules adopted by the Board of [Trustees] of the State Bar.

## **Key Goals of Legal Specialization Program**

- Public Protection
  - Give consumers an independent means to verify an attorney's qualifications
- Attorney Competence
  - Encourage lifelong attorney competence
  - Prevent discipline issues
  - Encourage practice civility

## **Legal Specialty Areas**

The CBLS certifies specialists in 11 areas of law

- Admiralty & Maritime
- Appellate
- Bankruptcy
- Criminal
- Estate Planning, Trust& Probate

- Family
- Franchise & Distribution
- Immigration & Nationality
- Legal Malpractice
- Taxation
- Workers' Compensation

# **Certified Specialists by Specialty**

Specialty	Total
Admiralty & Maritime	38
Appellate	306
Bankruptcy	165
Criminal	348
Estate Planning, Trust & Probate	1,016
Family	1,339
Franchise & Distribution	53
Immigration & Nationality	210
Legal Malpractice	96
Taxation	319
Workers' Compensation	1,026
Total	4,916

#### Governance

#### **Board of Trustees**

- Appoints members
- Approves rules
- Receives reports from committee

# California Board of Legal Specialization

- Administers certification requirements
- Certifies and recertifies qualified applicants
- Regulates educational providers

# **Certification Requirements for California Attorneys**



# **Legal Specialization Program Funding**

- Program is self-funded and self-supporting
  - Fees are collected from applicants, specialists,
     education providers and accredited organizations

# **Law School Regulation**

George Leal, Program Manager II

# **Law Schools Comparison by State**

California (ABA, Accredited, and Registered Law Schools)	56
New York (ABA)	15
Florida (ABA)	12
Illinois (ABA)	9
Texas (ABA)	9

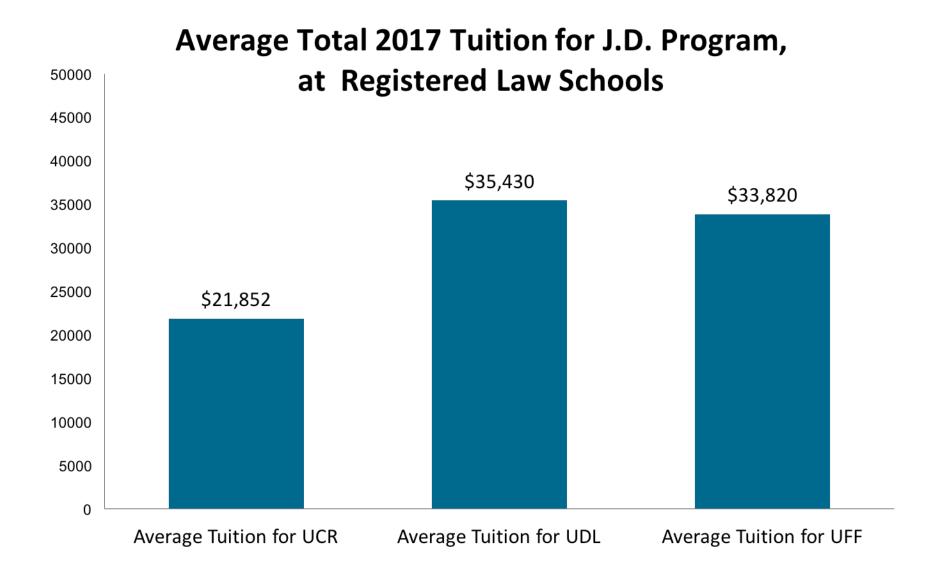
#### **California Law Schools**

#### By the numbers

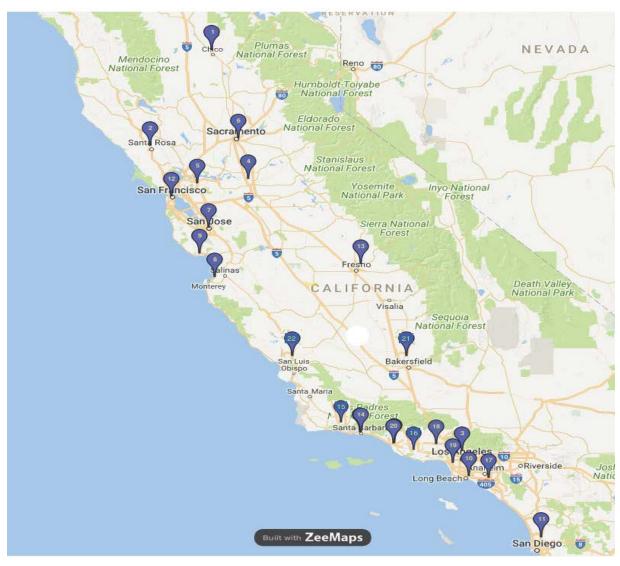
- 21 ABA-approved law schools
- 15 California-accredited law schools
- 20 unaccredited

#### Tuition averages to earn a J.D. degree

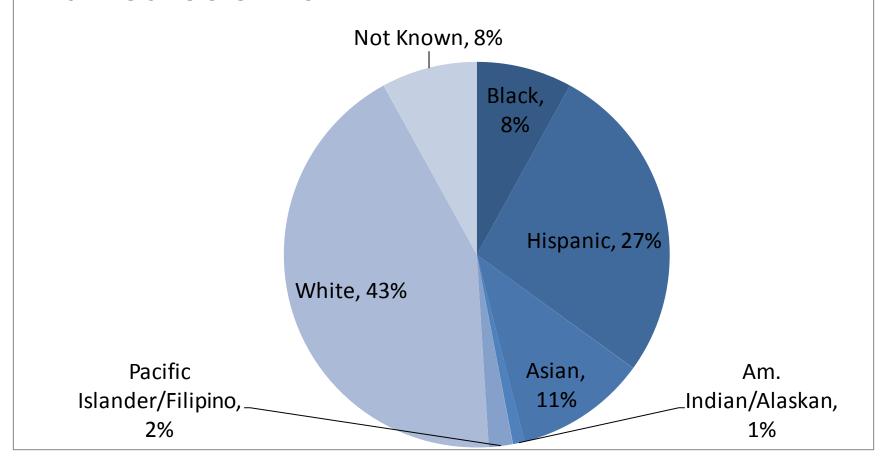
- CA ABA-approved schools: \$148,673
- CALS: \$65,709
- Unaccredited (distance learning, fixed facility, and correspondence): \$30,000



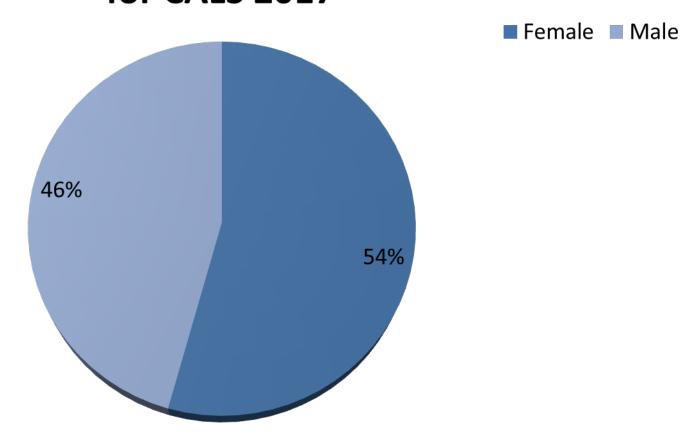
### Locations of All CALS, (Including Branch Campuses)



### **Student Ethnicity for California Accredited Law Schools - 2017**



### **Gender Comparison of Enrolled Students for CALS 2017**



### Office of Chief Trial Counsel

Steve Moawad, Chief Trial Counsel

### **Expedited Cases**

Anthony Garcia, Supervising Attorney

### In the Matter of Jane L. Schooler

Kimberly Anderson, Senior Trial Counsel Joy Nunley, Investigator

### **Conviction Monitoring & Prosecution**

Supervising Attorney, Susan Kagan

## In the Matter of Maximilian J.B. Hopkins

Susan Kagan, Supervising Attorney Thomas Mills, Investigator

### Assumption of Jurisdiction

Jennifer Kishimizu Pinney, Deputy Trial Counsel Rosemary Almaguer, Investigator

#### Business and Professions Code Section 6190

- Authorizes a Court to assume jurisdiction over a law practice;
- When for any reason (including physical or mental infirmity);
- •An attorney has become incapable of devoting the time and attention necessary to protect the interests of clients.



### NOTICE TO VACATE

CASE NUMBER: 17 PO 27/3

TO: Judgment debtor, members of the judgment debtor's household, and any occupants residing with the judgment debtor.

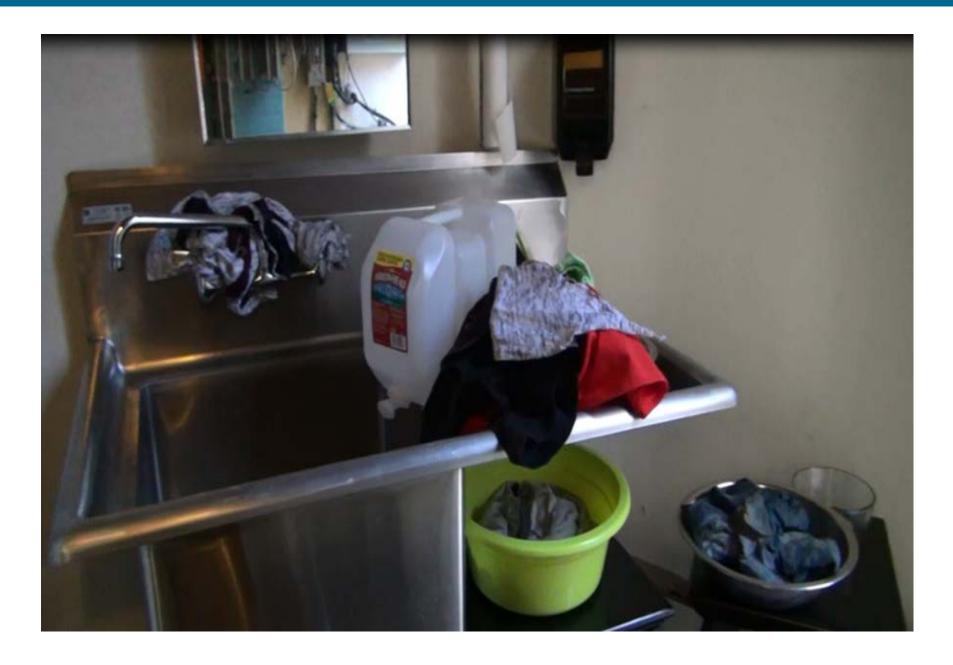
By virtue of a Writ of Possession of Real Property, a copy of which is attached.

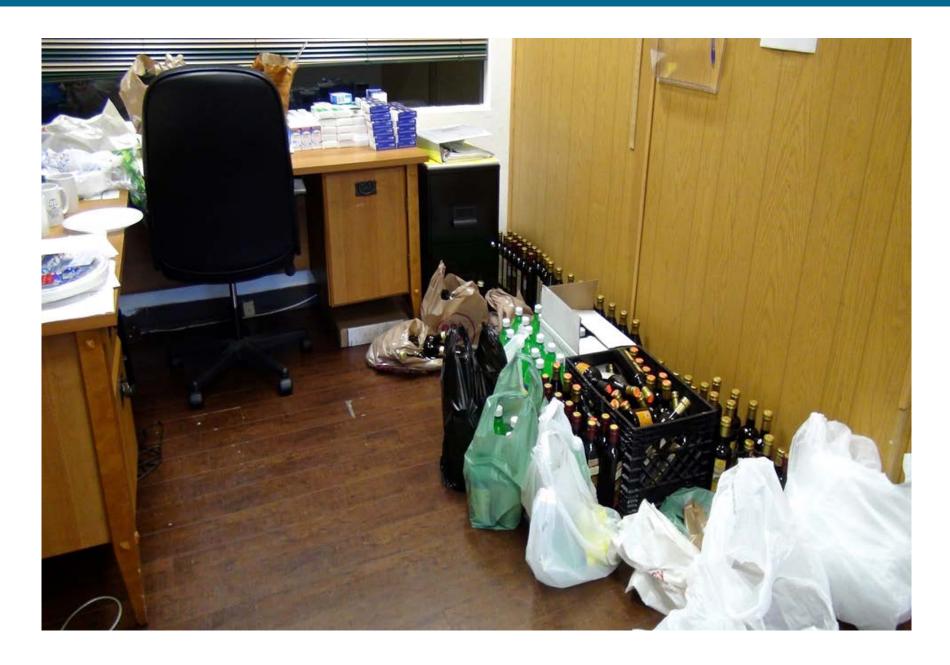
YOU ARE ORDERED TO VACATE THE PREMISES DESCRIBED IN THE WRIT NOT LATER

THAN: 9 26 20 17.

SHERIFF DEPL - BURBANK
300 E. Olive Ave., #104
Burbank CA 91502
818-557-3490
Date 9721/17







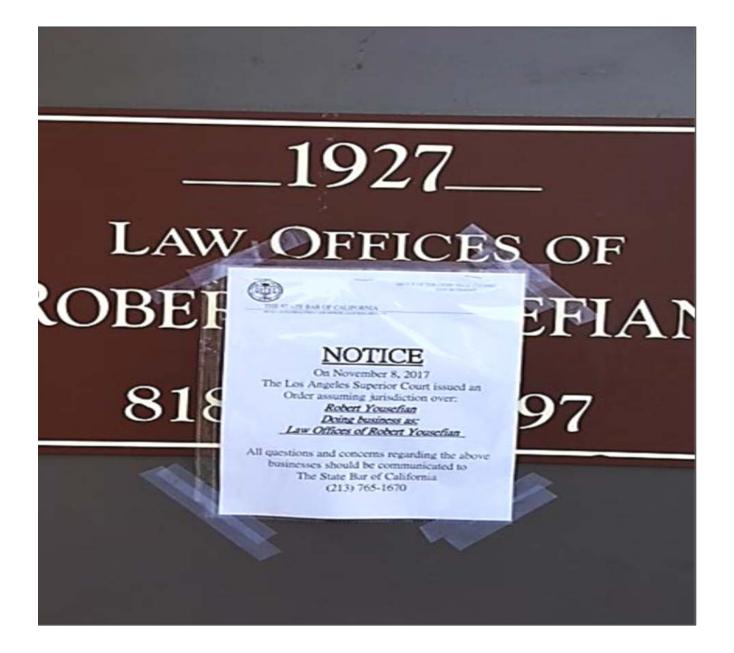


### The State Bar of California



Arcada	5699	Cleint went back to Dr. Yani
Romik	5745	Demand Mailed .wait for offer. Make sure to reimburse med pay
Raffik	5755	get all meds.
Allen	5685	get meds
Maro	5732	get meds
Karo	5702	get meds/demand
Armond	5704	PD only - arbritation in progress  do demand
Norik	5683	
Juliet	5627	get meds  demand mailed, Walt for offer
Neline	5763	
Rosa	5695	get meds final offer is in, discuss with cleint. Called a few times.
Alisa	5730	
Hamid	5741	demand mailed
Arvin	5571	have RY sign checks
Vahik	5675	demand mailed
Armenush	5511	get all meds
Edmond	5672	reimburse med pay, do disbursment
Najla	5534	meds (medical lien)
Valentine	5691	drop?
Aida	5767	demand (cleint consideres switching attorneis)
Tara	5672	client treating for broken nose. Get meds
Sevan	5783	demand mailed out
Solayman	5776	meds (hospital lien)
Tagoush	5766	client consideres small claims
	5663	arbitration /drop?
Alina	3000	Clients are supposed to send police report info. Get defendants insurance info and open claim
Kelvin		Get in touch with client, get in touch with oppsosing counsel ans settle this case
		Do disbursment
Sean		
		Do husbands disbursemtn. He doesn't want us to take a cut. Give it a bit time and ask RY what to do
Emma		
Joseph		Do disbursment  For him and his wife seda hajimardoss - the chiro wanted her check made out to her name, prepared in the
		check folder. Have RY sign, copy and mail out ASAP
Edvart		
Aditiya		Do disbursment.  Call CMS (Medical) after 04/25/2017 and make sure to get the conditional payment amount (around 600).
		Call CMS (Wednay are course). Get settlement check and do disbursmwent
Kristina		Submit that to opposing section 1
		any check to doctors. Make sure dr. karoline accepts 1K as payment, then do
		Per KY orders, I dudn't service and costs were paid. Whatever is left will go to client
Tieran		disbursment for remaining determining dete
Kristina Tigran		submit that to opposing cousel. Get settlement check and do disbursmwent  Per RY orders; I didn't send any check to doctors. Make sure dr. karoline accepts 1K as payment, then disbursment for remaining doctors. Attorney fees and costs were paid. Whatever is left will go to client





### Assumption of Jurisdiction Over the Unauthorized Practice of Law

Manuel Jimenez, Supervising Attorney Elizabeth Stine, Senior Trial Counsel

### Addressing the Unauthorized Practice of Law

- Dedicated UPL unit in OCTC
- Online UPL complaint form in English, Spanish,
   Chinese, Korean, Vietnamese and Russian
- Multilingual complaint line
- Refer cases to law enforcement for prosecution
- Coordination with law enforcement
- Assumption of jurisdiction

### Unauthorized Practice of Law Investigation

- Evidence Required
  - Holding themselves out as an attorney
  - Act of practicing law
- Challenges
  - Getting client-victims to come forward
  - No evidence of recent or ongoing UPL
  - Proving that a legal service was rendered
  - Proving that no licensed attorney was involved









# Servicio Latino Eddie R. Bonilla Attorney Services

1625 W. Olympic Blvd., Suite MEZZ 107 Los Angeles, CA 90015

Tel: (213) Fax: (213)

### Shutting Down a UPL Operation

- Preparation for the shut-down
  - Operation plan
- Day of ex-parte hearing and shut-down
  - Execute orders of the court
  - Safeguard client files and property
- Work continues well after the shut-down
  - Distribution of client files and property
  - Freezing accounts and analyzing bank records







### Additional Actions Against Non-Attorneys for UPL

- Refer UPL complaint to law enforcement
  - UPL by a non-attorney is a misdemeanor (Bus. & Prof. Code §6126(a))
- Issue a cease-and-desist notice from the State Bar
- Negotiate voluntary removal of illegal advertisements
- Negotiate voluntary cessation of illegal acts

# Public Outreach, Agency Cooperation

Manuel Jimenez, Supervising Attorney

### After the Assumption of an Office Pursuant to Sections 6180 & 6190

Robert Mayson, Senior Administrative Supervisor

### Appellate Cases: In the Matter of Mark Daniel Wenzel

Brandon Tady, Senior Trial Counsel

### **Complaint Review Unit**

Carissa Andresen, Attorney

#### What is a Second-Look?

- Review/re-examination of closed cases
  - Upon request of complainant
- Check and balance on investigatory process
- Provides a simpler process to obtain review

## Beginnings of the Complaint Review Unit

- Housed in the Office of General Counsel
  - State Auditor's Report 2015-030
- Rule of Procedure 2603
  - Authority for review delegated to OGC
  - May make recommendations to re-open
  - OCTC retains authority over re-opening

#### The Review

- Standard of Review
  - Significant New Evidence or Good Cause
- Dispositions
  - Remains closed
  - Recommendation to reopen
  - Denied as untimely
- Walker Petitions
  - In re Walker (1948) 32 Cal.2d 488
  - None granted since 2015

## State Bar Court

Judge Catherine Purcell,
Presiding Judge

Antonia Darling,
Chief Court Counsel/Chief Administrative Officer

## **Court Performance Standards**

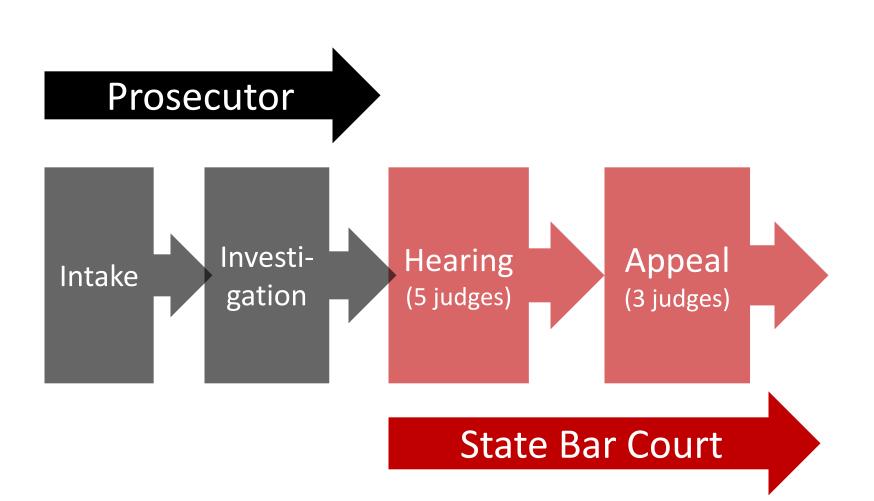
- 1. Access to Justice
- 2. Expedition and Timeliness
- 3. Equality, Fairness, and Integrity
- 4. Independence and Accountability
- 5. Public Trust and Confidence

# Judicial Independence Promotes Fairness

- California Rules of Court
- Rule 9.11(d) (judicial discipline)

- State Bar Rules of Procedure
- Rule 5.46 (rules of judicial ethics)
- Rule 5.104 (clear and convincing standard of proof for culpability, aggravation, and mitigation)

## Life Cycle of a Complaint



#### **State Bar Court**

#### **Hearing Department**

- 3 Trial judges in Los Angeles
- 2 Trial judges in San Francisco
- 1 Judge Pro Tem (Chief Assistant Court Counsel)

#### **Review Department**

- Presiding Judge
- 2 Appellate judges
- 1 Judge Pro Tem (pro bono)

#### 33 Non-Judicial Employees

 Court Counsel, Case Administrators, Effectuations Staff, Data Analyst, Legal Secretaries, Administrative Assistants, and Court Managers

## **Appointment of Judges**

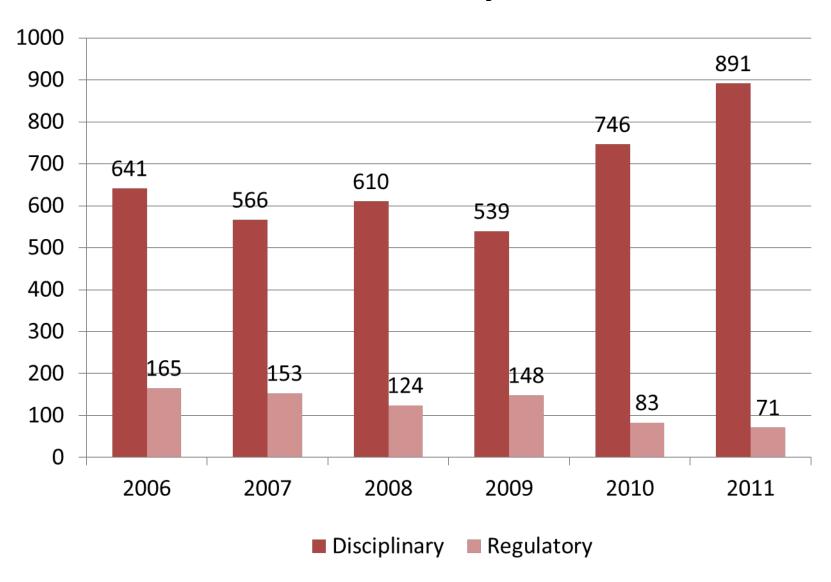
#### Presiding & Review Judges

All appointed by Supreme Court

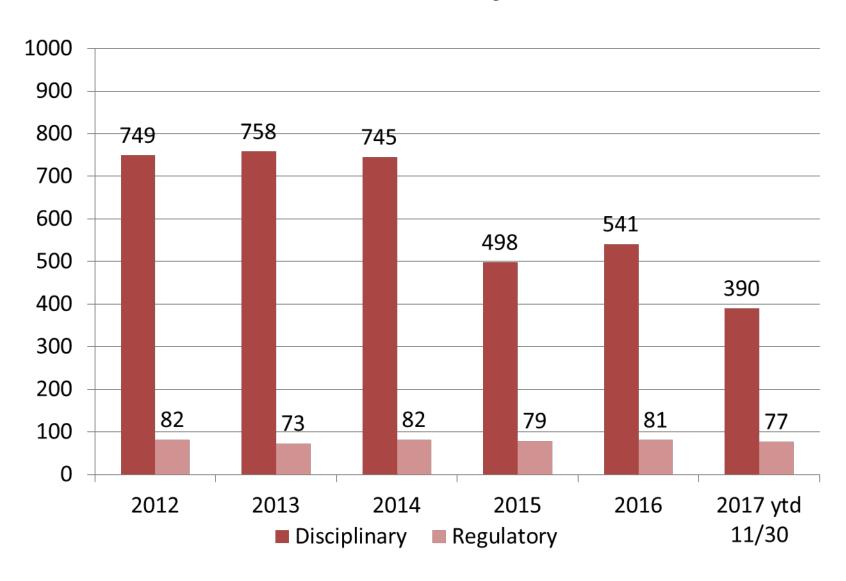
#### **Hearing Judges**

- 2 appointed by Supreme Court
- 1 appointed by Speaker of the Assembly
- 1 appointed by Senate Committee on Rules
- 1 appointed by Governor

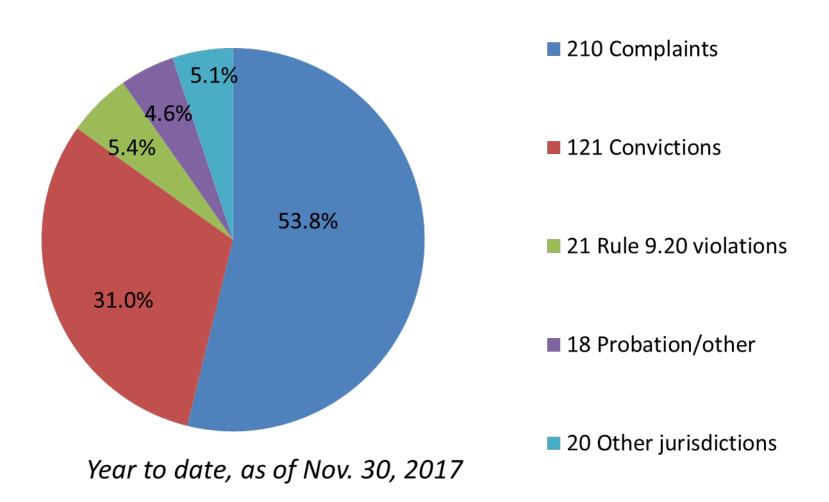
## **Cases Filed by Year**



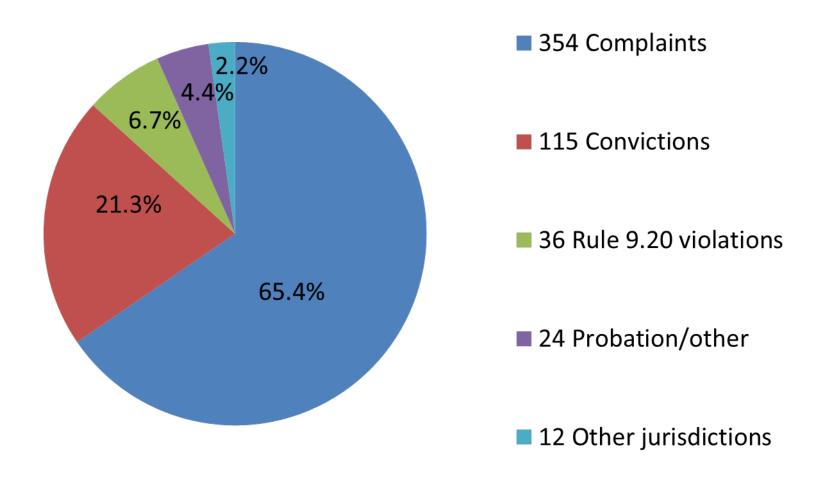
## **Cases Filed by Year**



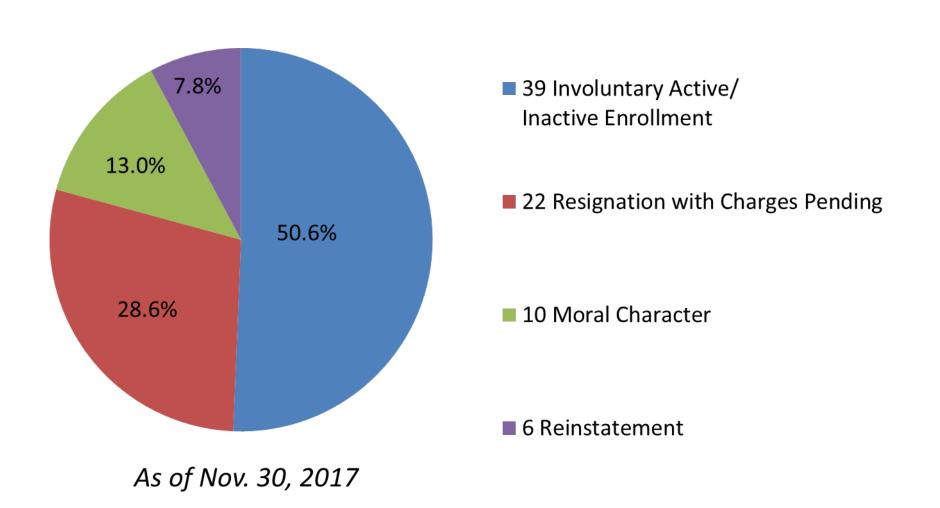
## 2017: 390 Disciplinary Cases



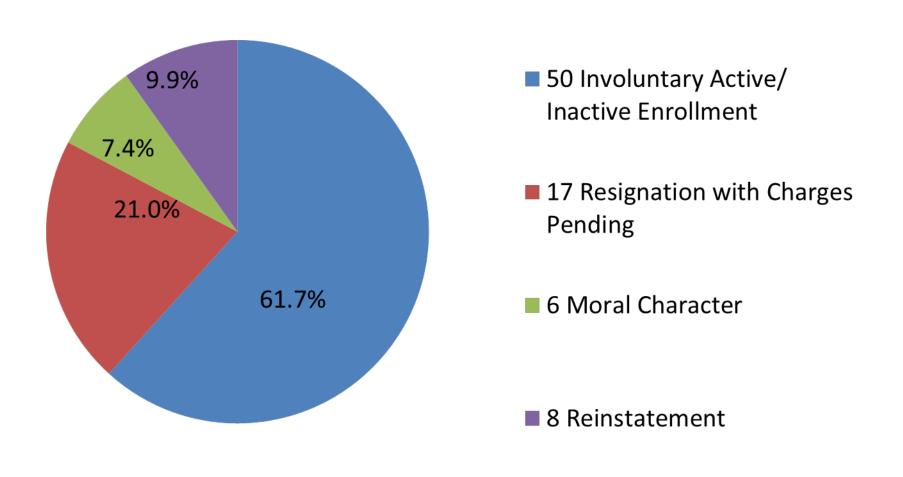
## 2016: 541 Disciplinary Cases



## **2017: 77 Regulatory Cases**



## 2016: 81 Regulatory Cases



## **Discipline Guidelines**

- Standards (Task Force)
  - Mitigation
  - Aggravation
- Case Law
- Supreme Court Review
  - 3 Supreme Court decisions since 2005
    - 1. Re Standards
    - 2. Re Moral Character Case
    - 3. Re Criminal Conviction Case

## **Discipline Levels by Percentage %**

	2012	2013	2014	2015	2016	2017 ytd 11/30
Disbarments	30	35	29	30	37	37
Actual Suspensions	38	35	40	42	33	30
Stayed Suspensions	9	6	7	7	8	6
Reprovals	12	9	10	10	9	11
Dismissals	7	9	9	5	4	6
Terminations	4	6	5	6	9	10

## **Supreme Court Remanded 3 Cases in 2017**

- Two stipulations from the Hearing Department:
  - In one case, a new stipulation was resubmitted to Supreme Court; currently pending there.
  - The second case remains pending in the State Bar Court for further settlement conference in February 2018.
- One default disbarment case remanded from Supreme Court:
  - State Bar Court submitted a recommendation for discipline; Supreme Court imposed it. Case closed.

## **Timeline Goal for Contested Cases**

Day	Activity		
1	Case filed		
25	Response due		
40	Last day to request discovery		
65	Discovery served		
65-125	Settlement, pretrial conferences		
125	Trial begins		
135	Case submitted (i.e. 10-day trial)		
225	Decision filed (within 90 days)		

## Rules to Expedite Cases and Increase Efficiency

- Mutual exchange of discovery
- New evidence standard
- Trials on consecutive days
- Filing decisions/opinions early

## **Average Pendency of All Cases**

- 131 days in 2016
- 110 days in 2017 (year to date as of Nov. 30)

## **Current Projects Promoting the Goals of Discipline**

- 1. Revising Rules of Practice (like local rules of court)
- 2. Revising Probation Conditions
- 3. Early Filing of Opinions, Decisions, and Defaults (before 90-day deadline)
- 4. Committee Work

# Lawyer Assistance Program

Michelle Harmon, Acting Program Manager

## Eligibility for the Lawyer Assistance Program

State Bar Rule 3.244

- Open to active, inactive, former licensed attorneys in California
- •Open to students who are in law school or have applied for admission to the State Bar.

## Attorneys and Substance Abuse

- 22.6% reported problematic use of alcohol or other drugs at some point in their lives. Of those:
  - 27.6% reported use started before law school
  - 14.2% reported use started during law school
  - 43.7% reported problematic use started within the first 15 years following law school

(From a 2016 study conducted by the Hazelden Betty Ford Foundation and the American Bar Association Commission on Lawyer Assistance Programs)

## Mental Health Concerns

- Self report of mental health concerns over course of legal career:
  - 61.1% reported anxiety
  - 45.7% reported depression
  - 16.1% reported social anxiety

## How LAP Intersects with Attorney Discipline

- Mental impairment may affect an attorney's ability to perform professionally and ethically
- Attorneys suffering from mental illness or substance use disorders are more likely to be subject to discipline
- Discipline investigations or proceedings often bring to light mental or emotional problems
  - Depression
  - Anxiety
  - Substance abuse

# Examples of Acts or Omissions Leading to Discipline

- Failing to answer phone calls
- Failing to communicate with clients
- Failing to open mail and respond
- Missing court dates, filing dates, deadlines
- Lying, misappropriation of funds, destructive behavior

#### Orientation and Assessment

- Includes an opportunity to experience participation in LAP without making a longer-term commitment
- Free, confidential mental health assessment by an experienced licensed clinician
- Recommendations for structured program of recovery
- Three week participation in LAP group

## 2 Types of Offerings

- Support LAP
- Monitored LAP

## Participation Plan may include:

- Weekly LAP group
- Abstinence based self-help groups
- Psychological testing
- Individual therapy
- Psychiatric medication management
- Abstinence
- Inpatient/outpatient treatment
- Biological fluid testing
- Education on mental health/substance use disorder

## Office of Probation

Terrie Goldade, Supervising Attorney

- The Office of Probation monitors the following:
  - Orders imposing discipline, i.e. reprovals and probation (Rules of Procedure of the State Bar of California, rule 2701)
  - Rules of Court, rule 9.20 orders in disbarment,
     resignation, and ongoing conviction matters (Rules of Procedure, rule 5.332)
  - Other Court orders, which may include adherence to
     Alternative Discipline Program contracts, payment of costs, other interim conditions ordered
     (Rules of Procedure, rules 5.388(D), 5.255, et seq.; Bus & Prof Code 6007 (h))

## New Office of Probation Files Opened by Year

New Files Opened	2013	2014	2015	2016	2017
Probation	209	244	247	208	149
Reproval	60	60	59	51	51
Agreement in Lieu of Discipline	25	55	57	22	0
Rules of Court, Rule 9.20	598	713	714	692	325
Alternative Discipline Program	13	17	11	9	13
Other	5	3	1	1	1
Total Number	910	1092	1089	983	539

## Douglas Shoemaker 15-O-14304/S237419

Douglas Shoemaker's stipulation is on his State Bar online attorney profile because his discipline, including his probation, is a public matter.

#### ORIGINAL

State Bar Court of California Hearing Department Los Angeles **ACTUAL SUSPENSION** Counsel For The State Bar Case Number(s): For Court use only 15-O-14304-DFM Michaela Carpio **Deputy Trial Counsel** 845 South Figueroa Street Los Angeles, CA 90017 PUBLIC MATTER (213) 765-1338 FILED Bar # 304677 In Pro Per Respondent **AUG** 04 2016 Douglas Robert Shoemaker STATE BAR COURT 20058 Ventura Boulevard, #197 CLERK'S OFFICE Woodland Hills, CA 91364 LOS ANGELES (818) 636-8816 Submitted to: Assigned Judge Bar # 230379 STIPULATION RE FACTS, CONCLUSIONS OF LAW AND DISPOSITION AND ORDER APPROVING In the Matter of: **Douglas Robert Shoemaker ACTUAL SUSPENSION** Bar # 230379 PREVIOUS STIPULATION REJECTED

Note: All information required by this form and any additional information which cannot be provided in the space provided, must be set forth in an attachment to this stipulation under specific headings, e.g., "Facts," "Dismissals." "Conclusions of Law," "Supporting Authority," etc.

#### A. Parties' Acknowledgments:

A Member of the State Bar of California

- Respondent is a member of the State Bar of California, admitted April 26, 2004.
- The parties agree to be bound by the factual stipulations contained herein even if conclusions of law or disposition are rejected or changed by the Supreme Court.
- All investigations or proceedings listed by case number in the caption of this stipulation are entirely resolved by this stipulation and are deemed consolidated. Dismissed charge(s)/count(s) are listed under "Dismissals." The stipulation consists of 12 pages, not including the order.
- A statement of acts or omissions acknowledged by Respondent as cause or causes for discipline is included
- Conclusions of law, drawn from and specifically referring to the facts are also included under "Conclusions of

(Effective July 1, 2015)

Actual Suspension

## Douglas Robert Shoemaker 15-O-14304/S237419

- Conditions for this attorney are set forth on pages 4-6 of his stipulation
  - 1 year stayed; 1 year probation; 60 days actual suspension
  - Schedule/hold meeting with Probation Deputy to review conditions
  - Quarterly and final reports
  - Ethics School
  - Multistate Professional Responsibility Examination

- Other common conditions include:
- Restitution, could include CSF reimbursement
  - Certifying that client trust account is maintained to specified criteria
  - Compliance with underlying criminal probation matter
  - -Preparation of a Law Office Management Plan
  - Medical Conditions/Lawyer Assistance Program such as lab testing, attending AA, therapy sessions, etc.
  - -MCLE
  - Client Trust Accounting School
  - -Supreme Court Rules of Court, Rule 9.20

- Failure to comply with conditions can result in:
  - Referral to Review
     Department for suspension
     until proof of MPRE passage
  - New disciplinary matter filed by OCTC
  - Motion to Revoke
     Probation filed by Office of
     Probation

#### PUBLIC MATTER

FILED

OCT 2 0 2017 P.B.

STATE BAR COURT
CLERK'S OFFICE
LOS ANGELES

#### STATE BAR COURT OF CALIFORNIA HEARING DEPARTMENT - LOS ANGELES

In the Matter of	)	Case No. 17-PM-04290-CV
DOUGLAS ROBERT SHOEMAKER,	)	ORDER GRANTING, IN PART,
A Member of the State Bar, No. 230379.	)	MOTION TO REVOKE PROBATION

#### Introduction1

In this contested probation revocation proceeding, respondent Douglas Robert Shoemaker (Respondent) is charged with violating certain probation conditions imposed by the California Supreme Court. The Office of Probation of the State Bar of California (Office of Probation) seeks to (1) revoke Respondent's probation; (2) impose upon Respondent the entire period of suspension previously stayed; (3) require Respondent to comply with California Rules of Court, rule 9.20; and (4) involuntarily enroll Respondent as an inactive member of the State Bar pursuant to section 6007, subdivision (d).

The court finds, by a preponderance of the evidence, that Respondent has violated certain probation conditions and hereby grants, in part, the Office of Probation's motion. The court recommends, among other things, that Respondent's probation be revoked; that the previously stayed, one-year suspension be lifted; that Respondent will be suspended from the

<sup>&</sup>lt;sup>1</sup> Unless otherwise indicated, all statutory references are to the Business and Professions Code. All references to standard(s) or std. are to the Rules of Procedure of the State Bar, title IV, Standards for Attorney Sanctions for Professional Misconduct.



Non-compliance referrals to OCTC	2013	2014	2015	2016	2017
Non-compliance with Reproval	18	20	10	6	16
Non-compliance with ALD	7	2	4	4	0
Non-compliance with Rule 9.20	46	59	40	49	40
Non-compliance: "O" matters	65	54	43	43	56
Total Number	136	135	97	102	112

Motions to revoke probation filed by Office of Probation in State Bar Court		14	12	12	7	
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# Client Security Fund

Lori J. Meloch, Program Manager

### Purpose of the Client Security Fund

- Created by Business & Professions Code Section 6140.5
- To relieve or mitigate pecuniary losses caused by dishonest conduct of active licensed attorneys
- Any payments are discretionary
  - Subject to regulation and conditions as the Board shall prescribe

## **Client Security Fund Statistics**

- Has reimbursed victims over \$150 million since inception
- Currently has \$6 million per year to reimburse
- CSF needs approximately \$22.5 million to reimburse the pending inventory
- Reimbursed over \$20 million to over 3400 people in the last three years

### Creation & Purpose of the Client Security Fund

- Created by Business & Professions Code Section 6140.5
- To relieve or mitigate pecuniary losses caused by dishonest conduct of active members of the State Bar
  - Also Foreign Legal Consultants & MJP attorneys
- Any payments are discretionary
  - Subject to regulation and conditions as the Board shall prescribe

#### Creation of Client Security Fund Commission

- To administer the Fund the Board established the CSF Commission and the CSF Rules
- 7 members who serve 3 year terms
  - 4 attorney members and 3 non-attorney members
- The Commission has sole and final authority to determine whether to grant an application
  - State Bar must provide Commission with a staff who serve as counsel

#### How is CSF Funded?

- The Board may increase the annual licensing fee by up to \$40 for active attorneys
- Up to \$10 for inactive attorneys
- The CSF assessment has been \$40 since 1989
  - Except for 2002-2005 when it was reduced to \$35

### Applying for Reimbursement from CSF

- Anyone who has lost money due to attorney misconduct can apply to CSF for reimbursement
- A completed and signed CSF reimbursement application must be submitted
- CSF is separate from and independent of the attorney discipline process in OCTC

#### Governing California Supreme Court Case

- Saleeby v. State Bar of California 39 Cal. 3d 547 (1985)
- Applicants not parties to discipline proceedings; are entitled to independent review of their CSF applications.
- Applicants must be given due process including opportunity to be heard and respond to the proposed CSF disposition.
- Must be written findings of fact and conclusions of law upon which review can be made
  - The proper forum for review is by way of writ of mandamus to the Superior Court

#### Requirements for CSF Reimbursement

- Active California attorney must have received the money or property at issue
- The loss must have been caused by dishonest conduct (i.e. theft)
  - Wrongfully retaining entrusted funds
  - Failure to refund unearned fees when no work was performed
  - Borrowing/investing client money with no intention of repaying or making a real investment

### Relationship between CSF and the Discipline System

- To qualify for reimbursement from the Client Security Fund, an individual's attorney must have:
  - Been disbarred (for any conduct) or voluntarily resigned
  - Been disciplined (less than disbarment) on the matter related to the CSF application
  - Died or been adjudicated mentally incompetent
  - Been convicted of a crime related to the applicants' matter or found civilly liable

- Restitution does not have to be ordered by the State Bar Court for CSF to reimburse
  - Reimbursement from the Client Security Fund not limited to and does not require restitution order from State Bar Court
  - Restitution is not ordered on most CSF matters
  - Restitution order most relevant with regard to collection

#### **CSF Counsel & Staff Role**

- Conduct legal evaluation and investigation of the applications
- Write the legal decisions including written findings of fact and conclusions of law per Saleeby
- Present matters to the Commission and provide legal counsel
- Serve legal documents on the parties & authorize issuance of the CSF reimbursement checks

#### **Application Determination Process**

- For clear cases Director can issue "Notice of Intention to Pay" to respondent attorney
- For more complex cases or if objections expected "Tentative Decisions" are presented to Commission for approval
- Parties have 30 days to object to the legal decisions
- If a party objects, Commission reviews and then issues "Final Decision"

### **CSF Collection & Subrogation Rights**

- Business & Professions Code Section 6140.5 gives CSF subrogation rights
- Repayment of CSF reimbursements is a condition of continued practice or reinstatement to practice
- If restitution is ordered, the Bar can obtain an automatic judgment against the respondent attorney
  - For all other matters the Bar must pursue litigation to get a judgment

# Comparison to Other States

Jurisdiction	Fund Attorneys	Applications Resolved 2016	Average Per Attorney
California	3	2,332	777.3
СТ	1	89	89
DC	1	28	28
FL	1	236	236
IL	1	278	278
MA	2	50	25
MI	1	115	115
NJ	4	912	228
NY	2	579	289.5
ОН	1	188	188
PA	1	200	200
TX	1	171	171
Mean Per Attorney	272.5		
Mean Per Attorney	177.9		
Mean Per Attorney	777.3		

Most US funds are not required to provide the strict due process protections mandated in California by the Supreme Court.